

Advancing Technology, Innovation, R&D, Digitalization, and Al

A Climate Adaptation Policy Blueprint: Systems Approach to Ukraine's European Union Integration

Cassidy Exum & Kylie Heitzenrater

The University of Texas at Austin, Lyndon B. Johnson School of Public Affairs



Purpose

This project identifies technology-based climate adaptation actions that align with Ukraine's EU integration goals by applying systems thinking to assess feasibility, interdependencies, and implementation risks across agricultural and digital sectors.



Overview

- Key Risk Assessment Questions and Considerations
- Relevant CAP Mechanisms
- Key Barriers and Risk if Unaddressed
- Proposed Solutions to Key Barriers
- Funding
- Recommended Policy Action Plan (Risk Reduction)



- How urgent is it to start replacing Ukraine's irrigation infrastructure and aging farming equipment?
 - Assess impact on water efficiency and crop resilience
 - Delays risk escalating yield losses, non-alignment with EU standards



- How urgent is it to start rolling out access plans for digital tools that help farmers meet EU standards for climate-aware farming?
 - Assesses time sensitivity of deployment and compliance
 - Delay reduces momentum, increases long-term costs



- How equipped is Ukraine's workforce in terms of digital skills, STEM education, and Al literacy to meet EU digital economy demands and prevent brain drain?
 - Assesses if labor force can sustain and scale techdriven adaptation
 - Talent outflow risks, weak implementation, long-term external dependency



- How would you rate the agricultural sector's overall readiness to integrate with EU digital policies?
 - Assesses current alignment of ag-tech ecosystem
 - Weak readiness becomes bottleneck for funding and participation



- Can technical support be available for farmers at all stages of the process, from introduction to evaluation in the next three years?
 - Tests feasibility of sustained support ecosystem
 - Absent adoption is fragmented, especially among smallholders



- Over the next decade, how will Ukraine's ag-tech supply chain be responsive to market demand?
 - Assesses adaptability of of supply systems
 - Rigidity could undermine adoption and reduce competitiveness



Relevant CAP Mechanisms: Policy (Support Alignment & Governance)

CAP Mechanism	Implementation Support Risk Reduction		
R.1: Enhancing performance through knowledge and innovation	Facilitates collaboration across EU- funded projects (e.g. EIP) and tech diffusion	Reduces fragmentation and siloed innovation; accelerates convergence with EU norms	
R.2: Link Advice and Knowledge Systems	Integrates advisory, education, and research systems	Prevents misalignment between policy, practice, and innovation delivery	
R.4: Linking income support to standards and good practices	Encourages compliance with climate- smart and sustainability standards	Reduces misuse of funds; ensures practices align with EU CAP rules	
R.28: Environmental or climate-related performance through knowledge and innovation	Channels funding toward environmental/climate-related innovation	Reduces climate vulnerability and transition delays	
R.40: Smart transition of the rural economy	Supports systemic digital and sustainable rural transformation	Prevents structural policy gaps in rural innovation strategies	



Relevant CAP Mechanisms: Financial (Lower Cost, Expand Access)

CAP Mechanism	Implementation Support	Risk Reduction	
R.3: Digitalising agriculture	Funds digital tools and precision ag systems	Reduces upfront costs of tech adoption for small/medium farms	
R.5: Risk management	Introduces insurance and early warning systems	Mitigates economic losses from climate events or market shocks	
R.6: Redistribution to smaller farms	Ensures support reaches vulnerable producers	Prevents sectoral inequality and insolvency in rural areas	
R.9: Farm modernisation	Supports upgrades to machinery, energy, irrigation	Reduces exposure to inefficiency, input volatility, and outdated infrastructure	
R.39: Developing the rural economy	Invests in rural innovation ecosystems	Prevents innovation deserts and over-reliance on imports or donor-driven tech	



Relevant CAP Mechanisms: Institutional (Build Capacity & Participation)

CAP Mechanism	Implementation Support	Risk Reduction	
R.10: Better supply chain organisation	Builds cooperatives, strengthens short supply chains	Reduces market fragmentation and post-harvest losses	
R.36: Generational renewal	Attracts and supports young farmers and tech talent	Prevents brain drain and aging agricultural workforce	
R.38: <u>LEADER</u> coverage	Engages local communities in rural development planning	Reduces institutional exclusion and project failure due to lack of buy-in	
R.40: Smart transition of the rural economy	Connects rural areas digitally and economically	Reduces digital divide and peripheral economic stagnation	



Key Barriers and Risk if Unaddressed

- Policy
- Financial
- Institutional



Key Barriers and Risk if Unaddressed: Policy

Data and tech policy landscape not aligned with EU or desirable in market

Risk: Limits support from public eligibility (CAP) and from private investment (tech companies see risk) with ambiguous or unclear policies



Key Barriers and Risk if Unaddressed: Financial

Needs more specific and equitable funding mechanisms for technology

Risk: Technology does not receive dedicated funding to support innovation; and/or technology funding only goes to certain farms, furthering inequities



Key Barriers and Risk if Unaddressed: Institutional

Contrasting perceptions of Ukraine as both a war-affected nation in need of support for sustainable tech transitions and a powerful agricultural economy with a robust IT sector

Risk: Focusing too much on Ukraine or creating the perception of such, that R&D is feeding into a new member at the expense of others



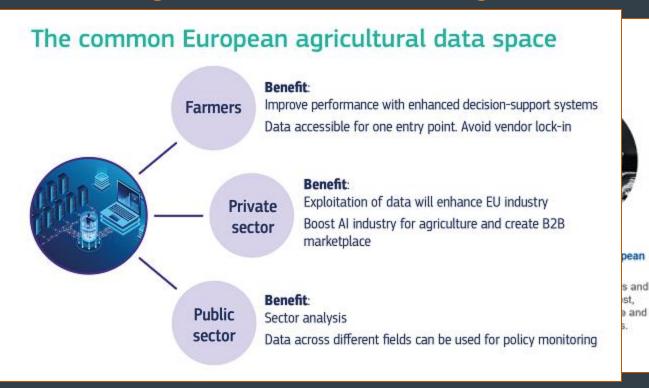
Proposed Solutions to Key Barriers

- Regularly reassess stakeholder needs and drive private investment through targeted engagement
- Allocate funding from both CAP pillars for inclusive ag-tech R&D and deployment
- Align with EU mechanisms by learning from transitions in states like Poland



frai

Leveraging Data for Climate-Smart Agriculture & EU Integration



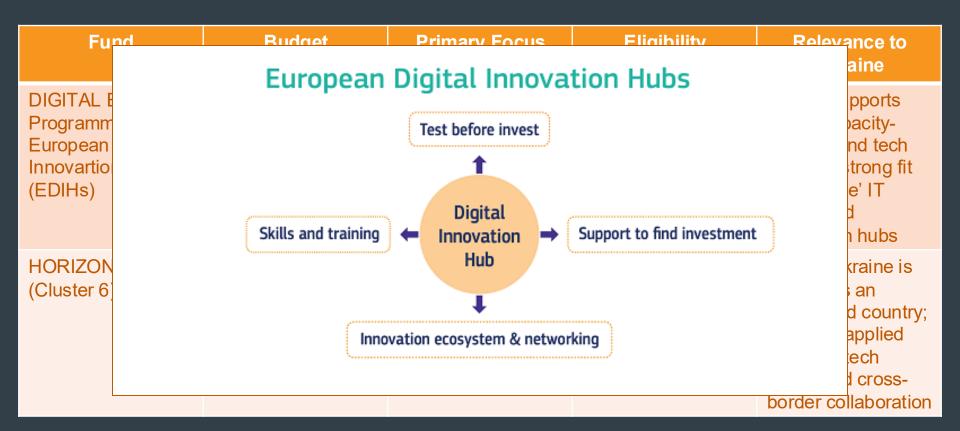


Potential EU Funding Sources for Tech-Driven Climate Adaptation

Fund	Budget	Primary Focus	Eligibility	Relevance to Ukraine
European Agricultural Guarantee Fund (EAGF)	€40.95B (2022)	Direct income support to EU farmers	Must be an active farmer in an EU member state, meeting land-use and income criteria	Limited (pre- accession) – sets the compliance target; useful for alignment but no direct funding access yet
European Agricultural Fund for Rural Development (EAFRD)	€95.51B (2021– 2027)	Rural development programs (RDPs): competitiveness, sustainability, territorial balance	Participation in approved RDPs; eligibility linked to CAP frameworks	Medium – potential entry via technical assistance or pilot alignment programs with EU partners



Innovation-Focused EU Funds





Recommended Policy Action Plan Objective and Timeline

Accelerate tech-driven climate adaptation while minimizing risks of inequitable access, misalignment, and underutilization

Short-term: 1-6 months

(coordination)

Medium-term:

1-2 years (program alignment)

Long-term:

2+ years (scaling and R&D)



Recommended Policy Action Plan Risk Reduction Strategies

- Stakeholder engagement
- Policy & regulatory alignment with EU
- Internal capacity review (skills, tools)
- Evidence-based planning via case studies

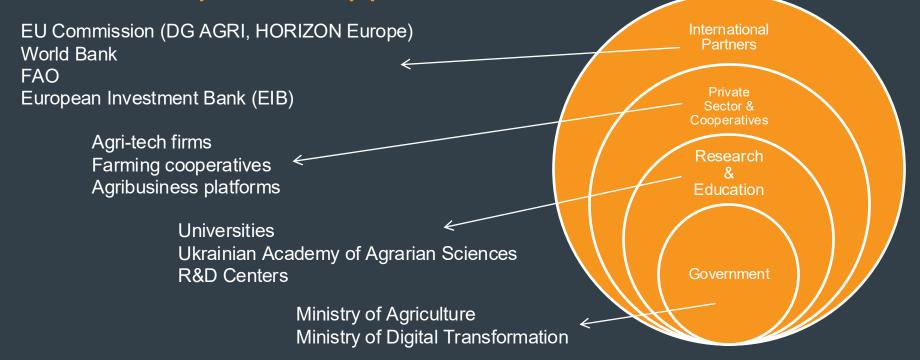


Recommended Policy Action Plan Priority Actions (First 3 Steps)

- Map funding mechanisms (EU, public-private)
- Identify legal/policy barriers
- Build cross-sector partnerships (government, agri-tech, academia)



Recommended Policy Action Plan Ownership and Support





Thank you



Sources

- Eip-agri agricultural knowledge and innovation systems akis 2021 en web.pdf
- CAP funds European Commission
- Result Indicators dashboard
- Future Agrifood systems: Insights from the World Bank's support on use of technology and innovation in agriculture | Independent Evaluation Group
- Harvesting Prosperity
- Seeds of Change: How Agri-tech is Empowering Farmers and Transforming Bangladesh | The Business StandardWhat is TOOLS4CAP?
 - Agricultural obstacles may complicate Ukraine's path toward EU membership Atlantic Council
- Opportunities and challenges for Common Agricultural Policy reform to support the European Green Deal PubMed
- Main features of the Common Agricultural Policy (CAP) and its implementation in Germany
- Report on CAP covering the 2023-2027 period highlights shift towards a sustainable EU farming model PubAffairs Bruxelles
- Key policy objectives of the CAP 2023-27 European Commission
- Want Ukraine in the EU? You'll have to reform the EU. too
- CAP 2023-27 European Commission
- The New CAP 2023-2027: Embracing Sustainability And Resilience | AgriDataValue
- The common agricultural policy at a glance
- Ukraine The Elephant in the Room that Could Unlock CAP Reform | Agricultural and Rural Convention
- Dispelling Myths: The Social and Economic Implications of Ukraine's Membership of the European Union Sceeus
- CAP funding rules 2023-2027 Consilium
- EU Accession and Sustainability Challenges for Ukraine's Agricultural Sector FREE NETWORK
- Ukraine Facility European Commission
- Future enlargement and its impact on the CAP budget